made payment (including transferred property or provided services), an assessment may be imposed against any such person or jointly and severally against any combination of such persons.

## §185.104 Investigation.

- (a) If an investigating official concludes that a subpoena pursuant to the authority conferred by 31 U.S.C. 3804(a) is warranted, he or she may issue a subpoena.
- (1) The subpoena so issued shall notify the person to whom it is addressed of the authority under which the subpoena is issued and shall identify the records or documents sought;
- (2) The investigating official may designate a person to act on his or her behalf to receive the documents sought; and
- (3) The person receiving such subpoena shall be required to tender to the investigating official, or the person designated to receive the documents, a certification that
- (i) The documents sought have been produced;
- (ii) Such documents are not available and the reasons therefor; or
- (iii) Such documents, suitably identified, have been withheld based upon the assertion of an identified privilege.
- (b) If the investigating official concludes that an action under the Program Fraud Civil Remedies Act may be warranted, the investigating official shall submit a report containing the findings and conclusions of such investigation to the reviewing official.
- (c) Nothing in this section shall preclude or limit an investigating official's discretion to refer allegations directly to the Department of Justice for suit under the False Claims Act or other civil relief, or to defer or postpone a report or referral to the reviewing official to avoid interference with a criminal investigation or prosecution.
- (d) Nothing in this section modifies any responsibility of an investigating official to report violations of criminal law to the Attorney General.

# § 185.105 Review by the reviewing official.

If, based on the report of the investigating official under §185.104(b), the

reviewing official determines that there is adequate evidence to believe that a person is liable under §185.103, the reviewing official shall transmit to the Attorney General a written notice of the reviewing official's intention to have a complaint issued under §185.107. Such notice shall include:

- (a) A statement of the reviewing official's reasons for issuing a complaint;
- (b) A statement specifying the evidence that supports the allegations of liability;
- (c) A description of the claims or statements upon which the allegations of liability are based;
- (d) An estimate of the amount of money, or the value of property, services, or other benefits, requested or demanded in violation of §185.103;
- (e) A statement of any exculpatory or mitigating circumstances that may relate to the claims or statements known by the reviewing official or the investigating official; and
- (f) A statement that there is a reasonable prospect of collecting an appropriate amount of penalties and assessments.

# § 185.106 Prerequisites for issuing a complaint.

- (a) The reviewing official may issue a complaint under §185.107 only if:
- (1) The Department of Justice approves the issuance of a complaint in a written statement described in section 3803(b)(1) of title 31 of the United States Code, and
- (2) In the case of allegations of liability under §185.103(a) with respect to a claim, the reviewing official determines that, with respect to such claim or a group of related claims submitted at the same time such claim is submitted (as defined in paragraph (b) of this section), the amount of money, or the value of property or services, demanded or requested in violation of §185.103(a) does not exceed \$150,000.
- (b) For the purposes of this section, a related group of claims submitted at the same time shall include only those claims arising from the same transaction (e.g., grant, loan, application, or contract) that are submitted simultaneously as part of a single request, demand, or submission.

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(c) Nothing in this section shall be construed to limit the reviewing official's authority to join in a single complaint against a person, claims that are unrelated or were not submitted simultaneously, regardless of the amount of money, or the value of property or services, demanded or requested.

### § 185.107 Complaint.

- (a) On or after the date the Department of Justice approves the issuance of a complaint in accordance with section 3803(b)(1) of title 31 of the United States Code, the reviewing official may serve a complaint on the defendant, as provided in §185.108.
- (b) The complaint shall state the fol-
- lowing:
  (1) The allegations of liability against the defendant, including the statutory basis for liability, an identification of the claims or statements that are the basis for the alleged liability, and the reasons why liability allegedly arises from such claims or statements:
- (2) The maximum amount of penalties and assessments for which the defendant may be held liable;
- (3) Instructions for filing an answer, including a specific statement of the defendant's right to request a hearing and to be represented by a representative; and
- (4) The fact that failure to file an answer within 30 days of service of the complaint will result in the imposition of the maximum amount of penalties and assessments without right to appeal, as provided in §185.110.
- (c) At the same time the reviewing official serves the complaint, he or she shall serve the defendant with a copy of these regulations.

## §185.108 Service of complaint.

- (a) Service of a complaint must be made by certified or registered mail or by delivery in any manner authorized by Rule 4 of the Federal Rules of Civil Procedure. Service is complete upon
- (b) Proof of service, stating the name and address of the person on whom the complaint was served, and the manner and date of service, may be made by:
- (1) Affidavit of the individual serving the complaint by delivery;

- (2) A United States Postal Service return receipt card acknowledging receipt; or
- (3) Written acknowledgment of receipt by the defendant or his or her representative.

#### § 185.109 Answer.

- (a) The defendant may request a hearing in the answer filed with the reviewing official within 30 days of service of the complaint.
  - (b) In the answer, the defendant:
- (1) Shall admit or deny each of the allegations of liability made in the complaint;
- (2) Shall state any defense on which the defendant intends to rely;
- (3) May state any reasons why the defendant contends that the penalties and assessments should be less than the statutory maximum; and
- (4) Shall state the name, address, and telephone number of the person authorized by the defendant to act as defendant's representative, if any.
- (c) If the defendant is unable to file an answer meeting the requirements of paragraph (b) of this section within the time provided, the defendant may, before the expiration of 30 days from service of the complaint, file with the reviewing official a general answer denying liability and requesting a hearing, and a request for an extension of time within which to file an answer meeting the requirements of paragraph (b) of this section. The reviewing official shall file promptly with the ALJ the complaint, the general answer denying liability, and the request for an extension of time as provided in §185.110. For good cause shown, the ALJ may grant the defendant up to 30 additional days within which to file an answer meeting the requirements of paragraph (b) of this section. The ALJ shall decide expeditiously whether the dependent shall be granted an additional period of time to file such an-

#### §185.110 Default upon failure to file an answer.

(a) If the defendant does not file an answer within the time prescribed in §185.109(a), the reviewing official may refer the complaint to the ALJ.